

Massachusetts Peaker Power Plants

Energy Storage Replacement Opportunities

Across Massachusetts, 23 oil- and gas-fired peaker power plants and peaking units at larger plants help meet statewide peak electric demand. These facilities include both combustion turbines designed to ramp up quickly and meet peak demand, and older steam turbine facilities now operated infrequently as peaker plants. Two-thirds of Massachusetts peaker plants burn primarily oil, and more than 90 percent are over 30 years old—resulting in numerous inefficient plants with high rates of greenhouse gas and criteria pollutant emissions for every unit of electricity generated. Moreover, many of these plants are located disproportionately in urban, low-income and minority communities, where vulnerable populations already experience high levels of health and environmental burdens. These plants are typically small and run infrequently, suggesting they may be good targets for replacement with energy storage. Massachusetts has set aggressive clean energy and energy storage deployment targets, providing an opportunity to replace inefficient, high-emitting peaker plants in vulnerable communities throughout the state with energy storage, solar, demand response, and other clean alternatives.

Massachusetts State Policy and Regulatory Environment

Massachusetts has enacted a suite of policy targets to support clean energy adoption and emission reductions that could facilitate replacement of peakers with solar and storage and other clean resources. Key targets include:

2025: Deployment of 1,000 megawatt-hours of energy storage.

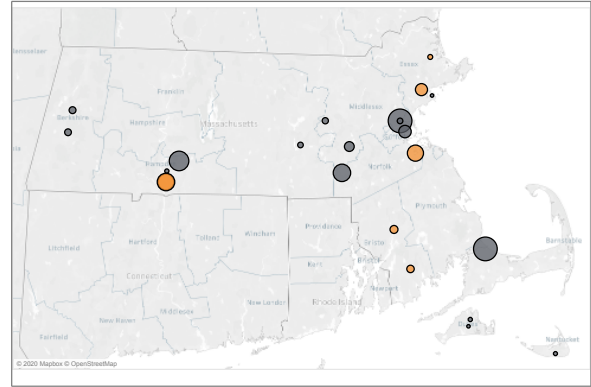


Figure 1: Peaker plants across Massachusetts

2030: 35 percent of electricity from renewable resources, including a solar carve-out.

2050: 80 percent reduction in greenhouse gas emissions below 1990 levels.

The state is also developing a Clean Peak Energy Standard to support clean resources meeting peak electric demand, and has established a Community Clean Energy Resiliency Initiative which may support the deployment of energy storage to provide backup in emergencies. The grid in Massachusetts is operated by the New England Independent System Operator (ISO-NE), which determines local requirements for power capacity on the grid. The Northeast Massachusetts/Boston (NEMA) and Southeastern Massachusetts (SEMA) load zones are import-constrained, meaning that local deployment of clean resources such as solar and storage may also be required to replace local peaker plants in these regions.

Massachusetts Peaker Plants

Peak electricity demand in Massachusetts is partially met by 23 gas turbines, internal combustion engines, and underutilized aging

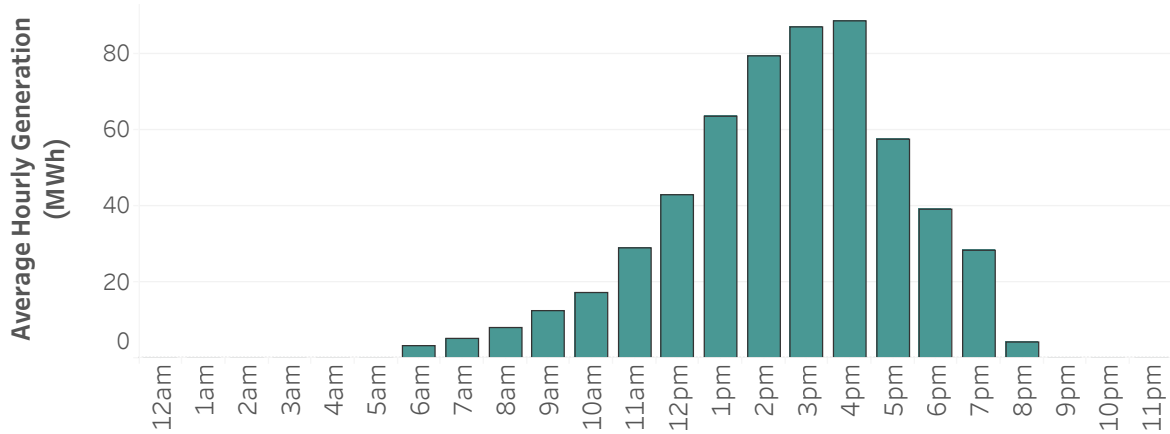


Figure 2: Average hourly generation from the Framingham peaker plant. The plant typically meets peak afternoon loads. It also runs an average of 3.3 hours each start up and has a capacity factor of 0.1 percent. Batteries can serve a similar role on the grid.

steam plants. Features of these plants suggest that many would be good targets for replacement with energy storage, including:

Small: More than half of the plants are under 25 MW.

Aging: 21 of 23 plants are over 30 years old, and 19 are over 40 years old.

Inefficient: 18 plants are less efficient than the national average for similar facilities.

Short runtimes: Half of the plants for which we have data run less than four hours every time they are started up, which can be met easily with batteries (see **Figure 2**).

Infrequently used: 18 operate at a capacity factor of 1 percent or less—that is, they generate 1 percent of the electricity that they would if they were running constantly at full power all year. Shrewsbury even reports negative electricity generation some years because it uses electricity to run on standby.

One new 200 MW peaker plant, West Medway II, has been proposed. In addition, the Nantucket facility has proposed a 16.4 MW expansion. These proposed facilities may provide a decision-making opportunity to consider solar+storage alternatives.

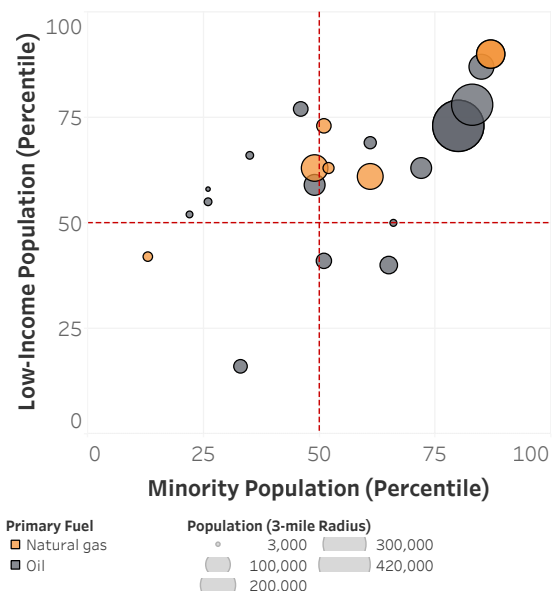


Figure 3: Demographic distribution of Massachusetts peaker plants. Bubbles reflect population size. Axes mark state percentiles for low-income (double federal poverty limit) and minority populations living within three miles of each facility.

Nearby Populations

One-third of Massachusetts peaker plants have more than 100,000 people living within a three-mile radius. Populations living within three miles of these plants tend to be disproportionately low-income and minority populations: communities near 19 of the plants are above the 50th percentile statewide for low-income populations (that is, they have more

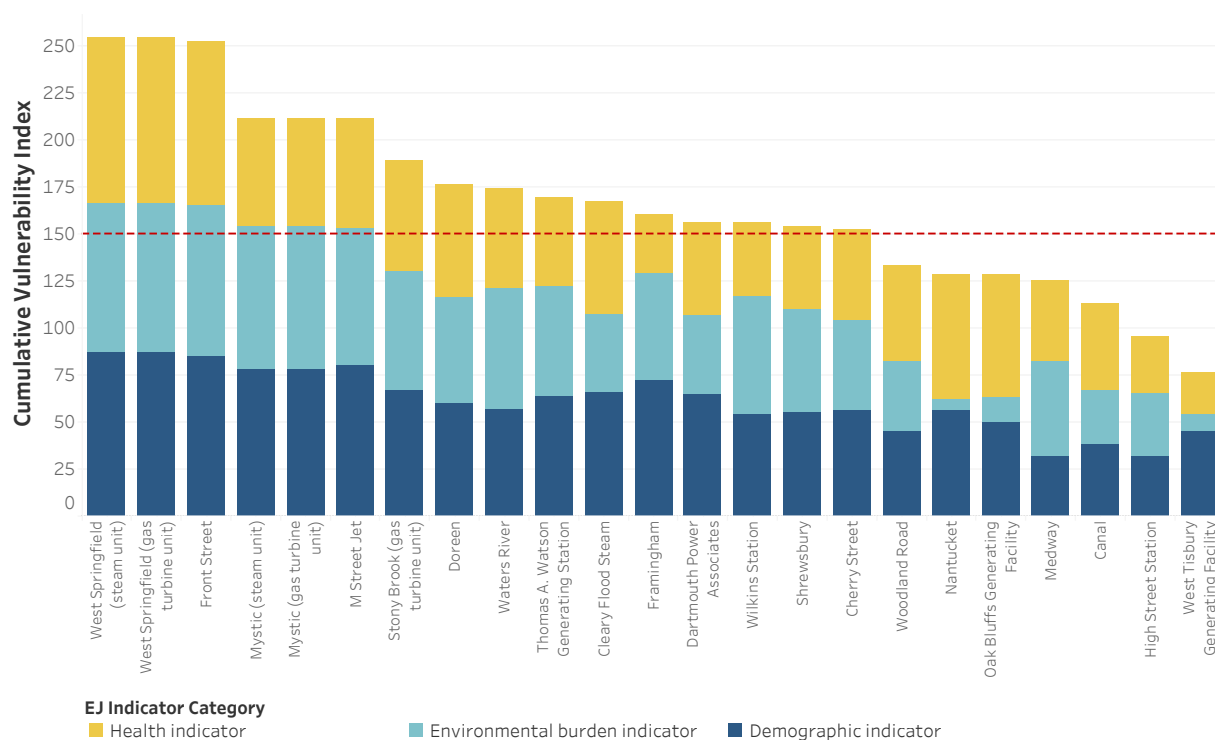


Figure 4: The cumulative vulnerability index reflects a set of environmental, human health and demographic indicators for populations living within three miles of each plant. The score is based on a comparison of indicators to statewide values: if a plant ranked at the median percentile for all indicators, it would score 150, which is indicated by the red dashed line.

low-income households than half of Massachusetts census tracts), and 14 are above the 50th percentile for minority populations (see **Figure 3**). Eight units (at six facilities) are located within state-designated environmental justice areas, defined as communities with 25+ percent population reporting as non-white, 25+ percent of households linguistically isolated, and/or median household incomes less than 65 percent of the statewide median. Many communities also have a high cumulative exposure to environmental health burdens from numerous sources. We developed a cumulative vulnerability index that integrates data on health burdens (asthma, heart attacks, premature birth rates); environmental burdens (ozone, particulate matter, toxics, traffic proximity, lead paint, and hazardous facilities); and demographic indicators (low-income, minority, linguistically isolated, and non-high school educated populations). The cumulative vulnerability index for populations living within three miles of each facility is shown in **Figure 4**.

Emissions and the Environment

Two-thirds of Massachusetts peaker plants and units primarily burn oil and the remainder chiefly use natural gas, although many burn both. Carbon dioxide and nitrogen oxides emission rates—pollution per unit of electricity generated—tend to be high from both sets of facilities, which is likely a function of both the age of the facilities and the fuels used, as well as the fact that many of the plants appear to run on standby while supplying minimal electricity to the grid.

A third of the units for which we have data generate more than 5 percent of their electricity on days already exceeding federal ozone or particulate matter concentration standards in the nearby area, suggesting they may be exacerbating already poor air quality. These facilities can directly emit particulate matter, and also produce nitrogen oxides and sulfur dioxide. These pollutants react in the atmosphere to form secondary particulate matter and ozone, which have cardiovascular and respiratory health impacts.

Summary

Massachusetts peaker plants are typically aging, oil-burning, inefficient facilities, and are located disproportionately in low-income and minority communities. The state's energy storage goals provide an opportunity to target the more inefficient and polluting facilities, particularly in urban areas, for replacement with cleaner alternatives. In the attached table, we provide operational, environmental and demographic data for Massachusetts peakers and nearby populations. In the attached table, we provide operational, environmental and demographic data for Mas-

sachusetts peakers and nearby populations. Indicators such as nearby population, emission rates, heat rate (fuel used per megawatt-hour), operation on poor air quality days, capacity factor, typical run hours, location in an environmental justice community or in an import-constrained load zone can also inform whether a given plant might be a good target for replacement with storage, solar+storage and demand response or a portfolio of these resources. These data should be accompanied by engagement with affected communities to determine replacement priorities and strategies.

MASSACHUSETTS PEAKER PLANT OPERATIONAL AND DEMOGRAPHIC DATA
 For methods see www.psehealthenergy.org.

| Plant description | | | | Operation and emissions | | | | | Demographics (3-mile radius) | | | | | | | |
|---|--|----------|-------------------|-------------------------|------------------------|------------------|------------------------------|------------------------------|----------------------------------|--|------------------------------|------------------------------------|--------|--|---|-------------------|
| Name (EIA ID) | Status | City | Fuel ¹ | MW ² | Load zone ³ | Age ⁴ | Capacity factor ⁵ | Run hours/start ⁶ | Heat rate ⁷ MMBtu/MWh | CO ₂ rate ⁸ tons/MWh | NO rate ⁹ lbs/MWh | % MWh high ozone days ¹ | Pop. | % non-white (percentile) ¹¹ | % low-income (percentile) ¹² | CVI ¹³ |
| Canal (6125) | Operating; proposed 350 MW expansion (Canal 3) | Sandwich | Oil | 1165 | SEMA | 52 | 1.0% | 43.1 | 9.8 | 0.73 | 1.1 | 0.8% | 9,437 | 8% (26) | 21% (55) | 113 |
| Cherry Street (9038) | Operating | Hudson | Oil | 17.3 | WCMA | 69 | 0.3% | NA | 10.3 | 0.73 | 13,616 | NA | 28.7 | 18% (51) | 16% (41) | 152 |
| Cleary Flood Steam¹⁴ (1682) | Operating; proposed 3 MW battery | Taunton | Natural gas | 28.3 | SEMA | 54 | 0.7% | 10.5 | 15.1 | 1.2 | 3.8 | 14.6% | 32,898 | 18% (51) | 32% (73) | 167 |

¹ Primary fuel; many plants burn both oil and natural gas.

² Installed nameplate capacity (plant size).

³ Load zone within ISO New England territory; NEMA and SEMA have import constraints.

⁴ Age of oldest unit in 2020.

⁵ Percent of time running as compared to running all year at full capacity.

⁶ Average number of hours plant runs each time it is turned on.

⁷ Heat rates are energy burned per unit of electricity generated; high heat rates reflect low efficiency.

⁸ Direct carbon dioxide emissions per unit of electricity generated; does not include upstream emissions.

⁹ Nitrogen oxides (NO_x) emitted per unit of electricity generated; NO_x contributes to ozone and particulate matter formation. Different data sources have discrepancies, particularly for power plants with very low capacity factors.

¹⁰ Percent of generation on days nearby monitors record exceedances of federal ozone standards.

¹¹ Percentile minority population indicates percent of census tracts across the state with lower fraction of non-white populations.

¹² Percentile low-income population indicates percent of census tracts across the state with lower fraction of households below double the federal poverty limit.

¹³ Cumulative Vulnerability Index combines state percentiles for demographic, health and environmental exposure indicators. A median on all values would score 150.

¹⁴ Steam turbine unit at 146 MW gas combined cycle plant.

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|--|---------------------------------------|------------|-------------|------|------|----|------|------|------|------|------|-------|---------|-------------|-------------|-----|
| Dartmouth Power Associates ¹⁵ (52026) | Operating | Dartmouth | Natural gas | 24.7 | SEMA | 11 | 6.0% | 6.8 | 11.0 | 0.66 | 0.1 | 9.5% | 19,356 | 19% (52) | 25% (63) | 156 |
| Doreen (1631) | Operating | Pittsfield | Oil | 21.1 | WCMA | 51 | 0.1% | 3.1 | 17.9 | 1.9 | 21.4 | 0% | 33,745 | 15% (46) | 37% (77) | 176 |
| Framingham (1586) | Operating | Framingham | Oil | 42.6 | NEMA | 51 | 0.1% | 3.3 | 30.7 | 2.9 | 16.8 | 4.1% | 68,444 | 34% (72) | 25% (63) | 160 |
| Front Street (7396) | Operating ¹⁶ | Chicopee | Oil | 8.1 | WCMA | 42 | 0.7% | NA | 10.2 | 0.82 | 32.1 | NA | 98,467 | 54% (85) | 50% (87) | 252 |
| High Street Station (1670) | Operating | Ipswich | Natural gas | 10.9 | NEMA | 83 | 0.2% | NA | 10.5 | 0.73 | 28.7 | NA | 14,212 | 4% (13) | 16% (42) | 95 |
| M Street Jet (10176) | Operating | Boston | Oil | 69 | NEMA | 41 | 0.3% | 2.9 | 13.4 | 1.1 | 1.9 | 11.6% | 269,760 | 49% (83) | 38% (78) | 211 |
| Medway (1592) | Operating | Medway | Oil | 135 | NEMA | 50 | 0.3% | 3.1 | 26.9 | 2.2 | 14.1 | 1.7% | 29,104 | 10% (33) | 7% (16) | 125 |
| Mystic GT ¹⁷ (1588) | Proposed 2022 retirement | Everett | Oil | 14.2 | NEMA | 51 | 0.2% | 3.3 | 32.0 | 3.1 | 16.1 | 5.8% | 417,951 | 44% (80) | 33% (73) | 211 |
| Mystic ST ¹⁸ (1588) | Proposed 2022 retirement | Everett | Oil | 617 | NEMA | 63 | 3.3% | 78.8 | 12.0 | 0.96 | 2.1 | 2.9% | 417,951 | 44% (80) | 33% (73) | 211 |
| Nantucket (1615) | Operating; proposed 16.4 MW expansion | Nantucket | Oil | 8.1 | SEMA | 32 | 0.3% | NA | 15.7 | 1.3 | 14.2 | NA | 7,569 | 29% (66) | 19% (50) | 128 |
| Oak Bluffs (1597) | Operating | Oak Bluffs | Oil | 8.1 | SEMA | 51 | 0.9% | NA | 10.2 | 0.82 | 33.0 | NA | 9,314 | 11% (35) | 27% (66) | 128 |
| Shrewsbury ¹⁹ (1599) | Operating | Shrewsbury | Oil | 14 | WCMA | 51 | 0.2% | NA | NA | NA | NA | NA | 48,661 | 28% (65) | 15% (40) | 154 |

¹⁵Gas turbine unit at 97 MW gas combined cycle plant.

¹⁶Proposed 2019 partial non-price retirement.

¹⁷Gas turbine unit at 2,736 MW gas combined cycle plant.

¹⁸Steam turbine unit at 2,736 MW gas combined cycle plant.

¹⁹Shrewsbury operates on standby and frequently reports negative generation; the rankings therefore do not apply, but this operation suggests it may be viable for replacement.

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|---|-----------|---------------------|----------------|-------|------|----|------|------|------|------|------|-------|---------|-------------|-------------|-----|
| Stony Brook GT² (6081) | Operating | Ludlow | Oil | 170 | WCMA | 38 | 0.3% | NA | 14.1 | 1.14 | 16.9 | 3.2% | 23,462 | 25% (61) | 29% (69) | 189 |
| Thomas A. Watson²¹ (1660) | Operating | Braintree | Natural gas | 116 | SEMA | 11 | 4.3% | 4.9 | 9.7 | 0.61 | 0.2 | 2.4% | 105,621 | 25% (61) | 24% (61) | 169 |
| Waters River (1678) | Operating | Peabody | Natural gas | 64.9 | NEMA | 49 | 1.5% | 6.0 | 12.9 | 0.75 | 4.7 | 3.3% | 111,900 | 17% (49) | 25% (63) | 174 |
| West Springfield GT²² (1642) | Operating | West Springfield | Natural gas | 137 | WCMA | 52 | 2.1% | 3.6 | 10.1 | 0.61 | 0.5 | 4.1% | 127,116 | 60% (87) | 56% (90) | 254 |
| West Springfield ST²³ (1642) | Operating | West Springfield | Natural gas | 113.6 | WCMA | 71 | 0.7% | 11.9 | 15.1 | 0.92 | 1.2 | 11.6% | 127,116 | 60% (87) | 56% (90) | 254 |
| West Tisbury (6049) | Operating | West Tisbury | Oil | 5.4 | SEMA | 45 | 0.8% | NA | 12.1 | 0.97 | 38.8 | NA | 3,068 | 8% (26) | 22% (58) | 76 |
| Wilkins Station (6586) | Operating | Marble- head | Oil | 5.4 | NEMA | 45 | 0.1% | NA | 9.2 | 0.73 | 30.0 | NA | 69,074 | 17% (49) | 23% (59) | 156 |
| Woodland Road (1643) | Operating | Lee | Oil | 20.4 | WCMA | 61 | 0.1% | 3.8 | 16.7 | 1.7 | 20.1 | 0% | 7,239 | 6% (22) | 20% (52) | 133 |

² Gas turbine unit at 534 MW gas combined cycle plant.

²¹ Gas turbine unit at 217 MW gas combined cycle plant (aka Potter II).

²² Gas turbine unit at 251 MW gas peaker plant.

²³ Steam turbine unit at 251 MW gas peaker plant.